

# Key Budget Policy Choices

## Comparing the governor, House, Senate, and conference budgets



House and Senate budget negotiators have released their proposed changes to the 2022-2024 budget (FYs 2023 and 2024). The charts below provide a summary level assessment of key general fund changes from the budget that was approved in June 2022 (Chapter 2), and in the case of the conference report includes changes in Chapter 769, Acts of Assembly 2023 (the "skinny" budget signed in April 2023).

*Dollar figures represent proposed combined FY23 and FY24 changes in general fund spending. NGF = non-general funds*

	Governor		House		Senate		Skinny + Conference	
<b>Tax Policy Decisions</b>								
HB/SB 6001 FY24 forecast adjustment	Not applicable		Not applicable		Not applicable		HB/SB 6001 FY24 add'l forecast adjustment	\$223.5m
HB/SB 6001 Pass-through Entity Tax (PTET) refunds	Was not yet known		Was not yet known		Was not yet known		HB/SB 6001 reduces revenue forecast for anticipated PTET refunds	-\$1.0bil
HB/SB 6001 2022 tax policy reforecast	Was not yet known		Was not yet known		Was not yet known		HB/SB 6001 updates costs of 2022 tax policy actions	-\$44.4m
Tax Payer Relief Fund	Transfers one-time funds to effect/continue tax changes or for future years	\$128.0m	Same as governor's	\$128.0m	Transfers funds into new 'Rolling Conformity Taxpayer Relief Fund'	\$75.0m	Not included	
One-time rebates	Not included		Not included		Not included		Provides \$200/\$400 for single/joint	-\$906.8m
Corp. income tax rate	Decreases from 6% to 5% eff. tax year (TY) 2023	-\$362.1m	Same as governor's	-\$362.1m	Not included		Not included	
Top indiv. income tax	Cuts rate, 5.75% to 5.5%, eff. TY24	-\$333.3m	Same as governor's	-\$333.3m	Not included		Not included	
QBI deduction	Allows 10% deduct. eff. TY23	-\$162.1m	Same as governor's	-\$162.1m	Not included		Not included	
Standard deduction	Increases to \$9k/\$18k for single/joint filers eff. TY24	-\$94.9m	Same as governor's	-\$94.9m	Not included		Increases to \$8.5k/\$17k for single/joint filers eff. TY24	-\$48.1m
Military retire. subtraction	Removes age limit eff. TY24	-\$37.8m	Same as governor's	-\$37.8m	Not included		Same as governor's	-\$37.8m
Historic Rehab. Tax Credit	Not included		Not included		Increases max. amount from \$5m to \$10m	-\$15.0m	Not included	
Sports betting revenue	Not included		Not included		Allows limited deduction of bonuses, promos	-\$13.0m	Not included	
Business int. expense deduct	Increases from 30% to 50% eff. TY24	-\$10.3m	Same as governor's	-\$10.3m	Not included		Same as governor's	-\$10.3m

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Gun safety tax credit	Not included		Creates credit up to \$300 for device -\$5.0m		Not included		Cost assumed in reforecast	
Sales Tax Holiday	Not included		Not included		Not included		Reinstates expired holiday for school supplies & other items; occurs 3rd weekend of Oct 2023	
Income apportion.	Not included		Not included		Changes for retail co. & internet root infrastructure providers -\$45.0m		Not included	
<b>Economic Development</b>								
Business Ready Sites (BRS) Fund	Allocates \$450m to Site Acquisition Pilot Program and provides \$50m to the Business Ready Sites Fund \$500.0m		Eliminates pilot; provides \$250m to BRS Program Fund; creates, provides \$200m to BRS Acquisition Fund; FY24 conting. on revenue \$500.0m		Eliminates pilot program; allocates add'l funding to Business Ready Sites Program \$300.0m		Allocates \$75m to Site Acquisition Pilot Program and provides \$125m to the Business Ready Sites Fund \$200.0m	
GO Virginia	Expands Virginia Talent Pathways program in FY24 \$24.5m		Designates add'l \$21m to Talent Pathways \$19.5m		Expands Virginia Talent Pathways program in FY24 \$14.5m		Increase not included	
Washington Commanders	Provides funding to plan, evaluate potential relocation \$0.5m		Updates study language \$0.5m		Not included		Provides funding to plan, evaluate potential relocation \$0.3m	
Cloud Computing Cluster Infra.	No change included		Authorizes payments from CCCI Fund for Amazon Web Services Project		Authorizes payments from CCCI Fund for Amazon Web Services Project		Authorizes payments from CCCI Fund for Amazon Web Services Project	
Mt Rogers Plan. District	No change included		Funds development of an inland port \$55.0m		Funds development of an inland port \$10.0m		Funds development of an inland port \$10.0m	
Industrial revitaliz.	Increase not included		Provides add'l funding to Fund \$7.0m		Increase not included		Increase not included	
Community Develop. Financial Inst. Fund	No change included		Recapitalizes fund to invest in small businesses and housing \$5.3m		Recapitalizes fund to invest in small businesses and housing \$5.0m		Recapitalizes fund to invest in small businesses and housing \$1.5m	
Brownfields & Econ. Redev. Fund	Increase not included		Provides add'l funding \$2.0m		Increase not included		Increase not included	
<b>Workers' Rights</b>								
Paid family/med leave	Not included		Not included		Provides line of credit to begin program		Not included	
Unemploy. insurance	Provides GF for trust fund \$100.0m		Add'l deposit not included		Provides GF for trust fund \$40.0m		Add'l deposit not included	

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<b>PreK-12 Education</b>								
Direct aid for school divisions	Increases from updated estimates & policy choices	\$321.1m	Increases from updated estimates & policy choices	\$382.8m	Increases from updated estimates & policy choices	\$1.02bil	Increases from updated estimates & policy choices	\$908.4m
2% salary increases	Not included		Provides state share of add'l 2%	\$109.6m	Provides state share of add'l 2%	\$116.8m	Provides share of add'l 2%, eff. Jan '24	\$54.6m
Other salary increases	Not included		Funds increase for state prog. staff	\$3.8m	Funds raise for Brd Cert. teachers	\$8.9m	Not included	
Retention bonus	Provides state share of 1% bonus for SOQ-positions	\$45.2m	Provides \$1.7m NGF for \$1k bonus for reg'l programs		Provides \$1k bonus for instructional & support positions	\$140.4m	Not included	
Performance bonus	Gives \$5k to "top performers"	\$50.0m	Not included		Not included		Not included	
Recruitment bonus	Funds for hard-to-fill positions/schools	\$10.0m	Same as governor's	\$10.0m	Same as governor's	\$10.0m	Not included	
Support cap	Eliminating cap not included		Eliminating cap not included		Eliminates cap on state funding	\$270.6m	Increases funded positions, mostly removing cap	\$152.3m
Specialized support staff	Addition not included		Addition not included		Provides share of add'l phys./MH staff	\$56.9m	Addition not included	
Reading specialists & Literacy Act	Funds share of 1 spec. for ea. 550 students grades 4-5	\$16.9m	Funds 1:550 in 4-5 & 1:1,150 in 6-8; add'l \$6.7m NGF	\$30.8m	Funds at 1:550 in grades 4-8; add'l GF for literacy support	\$51.1m	Provides \$7.9m NGF for Literacy Act & Partnership; see also flexible funding	
English learners	Increase not included		Increase not included		Funds share of add'l instructors (24:1k)	\$24.3m	Increase not included	
Math specialists	Funds for low-SOL K-8 schools	\$7.2m	Same as governor's	\$7.2m	Same as governor's	\$7.2m	Not included; see flex. funding	
Temp instruct assts	No proposal included		Funds for some very troubled schools	\$3.0m	Funds for troubled schools	\$38.6m	Not included; see flex. funding	
Flexible funding	Increase not included		Increase not included		Increase not included		Provides one-time funds w/ add'l to low income school divs	\$418.3m
Addressing calc error	Problem not yet known		Maintains FY23 total at June '22 calc level	\$4.9m	Holds schools harmless in FY23	\$58.1m	Provides FY23 funds (inc. \$17m in ch. 769)	\$16.8m
Security grants	Increase not included		Provides security grants	\$13.5m	Provides safety & security grants	\$50.0m	Provides \$8m NGF & GF safety & security grants	\$12.0m
High-poverty schools	Increase not included		Increase not included		Increases max at-risk add-on to 40%	\$37.1m	Add'l add-on not included; see flexible funding	
Regional CTE facility	Not included		Supports creating in Chesapeake	\$20.0m	Not included		Supports creating in Chesapeake	\$3.0m
Mental health pilot	Provides school-based pilot in HHR	\$15.0m	Provides pilot in Direct Aid	\$15.0m	Same as governor's	\$15.0m	Provides school-based pilot in HHR	\$7.5m

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<b>PreK-12 Education, continued</b>								
Sales tax for construction	Proposal not included		Proposal not included		Allows all localities 1% tax w/ local voter approval		Proposal not included	
Mixed-delivery preK	Pilots full-day, yr-round services	\$20.0m	Same as governor's	\$20.0m	Increases funding	\$40.0m	Increase not included; modifies VPI requirements	
Lab schools initiative	Increases Fund for College Lab Schools; allows some funds for prog admin	\$50.0m	Increases Fund and provides up to \$50m to Division Lab. Schools	\$50.0m	Reallocates lab school funding to school divisions	-\$95.0m	Continues modified eligibility language	
Joint Sub. on SOQs	Subcommittee not included		Subcommittee not included		Subcommittee not included		Creates subcommittee on JLARC SOQ report & funding policies	

<b>Higher Education (excludes debt-funded capital projects; includes university-based research initiatives)</b>								
Fin. aid & affordable access	No increase included		Increases affordable access funding	\$75.6m	Increases fin. aid by \$75m & afford. access by \$150m	\$224.8m	Increases fin. aid by \$62.5m & afford. access by \$75m	\$137.5m
Pell Grant Students	Not included		Not included		Provides funds to recruit & retain	\$25.0m	Provides funds to recruit & retain	\$12.5m
Tuition assistance grant (TAG)	Increases online TAG to \$3,750 (FY24); benchmarks at 75% of on-campus award		Increases max. online TAG award in FY24		Maintains original online TAG amount of \$2,500		Maintains original online amount of \$2,500	
Va Comm. College System	Expands credential & career placement programs	\$18.0m	Provides workforce credential pipeline initiative	\$10.0m	Provides funding to existing workforce programs	\$3.0m	Funds workforce & CTE programs	\$8.4m
New econ. workforce	No proposal		No proposal		Funds enroll. growth & higher max grant	\$2.0m	Increases funding	\$5.0m
ODU/EVMS	Provides one-time funding for merger	\$10.0m	Provides add'l funds for merger	\$50.0m	Same as governor's	\$10.0m	Provides funding for merger	\$14.0m
Mental health services	Funds contracted services for K-12 & college students	\$9.0m	Funds contracted services for college students	\$8.5m	Same as governor's	\$9.0m	Initiative not included	

Add'l GF cash for higher ed capital: Provided in capital outlay. See *Capital section on page 6 for GF total.*

Earn to Learn Nursing Ed Acceleration	Funds ed & health institution partnerships	\$30.0m	Provides some funds; includes private institutions	\$24.6m	Provides some funds for program	\$20.0m	Provides \$5m NGF from ARPA funds	
Healthcare workforce programs	Increases funds for scholarship & loan repay. prog.	\$8.5m	Adds VDH oversight positions for programs	\$8.9m	Increases funding and consolidates programs	\$8.5m	Funds BH loan repayment program	\$1.5m
Nurse faculty & clinical rotation	Increases clinical supervision funding & expands eligibility	\$10.0m	Same as governor's	\$10.0m	Raises salaries for nurse faculty & increases clinical supervision prog.	\$15.8m	Raises salaries for nurse faculty & increases clinical supervision prog.	
Joint sub. on funding	Subcommittee not included		Subcommittee not included		Subcommittee not included		Creates subcommittee on higher ed funding models	

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<b>Health Care</b>								
Medicaid/FAMIS/CHIP utilization and inflation	Lowers forecast due to enhanced FMAP & health care fund adjustments	-\$378.0m	Reduces forecast per enhanced FMAP, cigar tax, expected use & add'l MCO pymts	-\$482.7m	Further reduces spending forecast due to enhanced FMAP and add'l MCO pymts	-\$487.2m	Reduces forecast due to enhanced FMAP, technical savings & health care fund adjust.	-\$262.5m
Medicaid reimburse. rates	Increases rates for respite, personal care, companion & Early Interv. svcs	\$42.7m	Increases reimbursement for several services	\$53.8m	Increases reimburse. for several providers & services	\$210.0m	Increases reimburse. for several services eff. Jan. 1, 2024	\$37.0m
Nursing Facility Value Based Program	Increase not included		Increases funds to reward facilities for performance/improvement	\$31.1m	Increases funding for program and indexes to inflation eff. FY24	\$15.5m	Not included	
Develop. Disability Waiver	Increases DD waiver slots by 500 eff. FY24	\$15.2m	Adds 500 slots (FY24); transfers prog admin to DMAS	\$15.2m	Adds 500 slots; adds add'l 500 conting. on balances	\$15.2m	Adds add'l 500 slots eff. Jan. 1, 2024	\$10.5m
Cover All Kids Program	Not included		Not included		Covers income-eligible kids of any immigration status	\$7.3m	Not included	
Medicaid unwinding	Provides \$30m NGF to increase eligibility review capacity		Provides \$30m NGF & GF to support local agencies	\$3.3m	Provides \$30m NGF & GF to support local agencies	\$2.8m	Provides \$38m NGF to support DMAS and local DSS agencies (skinny)	
Comm. health workers	Not included		Not included		Funds Medicaid reimburse. study	\$0.1m	Not included	
Reinsurance program	Not included		Not included		Not included		Continues program, aims to reduce ACA premiums 15%	
Funding for abortion services	Removes lang. allowing state-funds in certain fetal abnormality cases		Same as governor's		Retains language		Retains language	
Crisis services & mobile units	Funds crisis receiving centers, stabilization units, & mobile units in underserved areas	\$78.3m	Provides add'l funds for crisis centers & units	\$103.3m	Provides add'l funds for crisis centers & units	\$108.3m	Funds crisis receiving centers, stabilization units & 15 mobile units in underserved areas	\$68.0m
Community Services Boards	Increase not included		Funds salary adjustments for CSB staff	\$36.5m	Funds staff salary adjust. & STEP-VA services (\$8.7m)	\$58.7m	Funds raise eff. Jan. '24 & STEP-VA services (\$4.4m)	\$22.4m
Psychiatric emergency alternative	Funds hospital prog. to decrease admits to over-capacity state facilities	\$20.0m	Same as governor's	\$20.0m	Removes exemption for the Virginia Public Procurement Act		Funds comprehensive psychiatric emergency prog.	\$10.0m
Children's Behav. Health	Increase not included; see pg. 3 for K-12 MH pilot		Increases funds for targeted services; see pg. 3 for K-12 MH pilot	\$8.4m	Increases funds for targeted services; see pg. 3 for K-12 MH pilot	\$8.4m	Increases funds for targeted services; see pg. 3 for K-12 MH pilot	\$4.2m
VMAP	Increase not included		Increase not included		Expands to EC & perinatal providers	\$7.9m	Increases funding for program	\$4.0m

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<b>Health Care, continued</b>								
Supervised resident. care	Increases funds to care for people w/ serious ment. illness	\$8.0m	Same as governor's	\$8.0m	Same as governor's	\$8.0m	Funds care for 100 individuals	\$4.0m
SMI Housing	Increase not included		Increase not included		Provides add'l funds	\$50.0m	Provides add'l funds	\$30.0m
Family Planning	Not included		Not included		Provides funds to local depts	\$2.5m	Not included	
Rx affordability	Not included		Not included		Funds Board set-up	\$0.3m	Not included	
<b>Social Services</b>								
Auxiliary Grant	Increase not included		Increases allowance & individ./facilities reimburse. rate	\$4.9m	Increases allowance & individ./facilities reimburse. rate	\$30.2m	Increases allowance & individ./facilities reimburse. rate	\$7.3m
TANF	Policy change not included		Policy change not included		Provides \$9.8m NGF & GF for 10% increase in benefits & income eligibility	\$1.2m	Provides add'l GF funds for TANF UP (skinny)	\$15.3m
Kinship navigators	Expands from 6 to 12 programs	\$0.9m	Same as governor's	\$0.9m	Provides add'l funding	\$1.1m	Increase not included	
<b>Housing</b>								
Floods in Buchanan and Tazewell	Provides \$11.4m NGF from LI Energy Efficiency Program for relief		Provides \$18m NGF for financial relief		Provides GF for financial relief	\$11.0m	Provides \$18m NGF from LI Energy Efficiency Program for relief	
Local housing permits	Funds increase to local permit capacity	\$10.0m	Provides grants to local/reg'l building depts/activities	\$10.0m	Not included		Not included	
Manufact. Home Parks	Not included		Not included		Funds affordability pilot program	\$3.0m	Not included	
Housing Studies	Not included		Provides leg.-directed study funds	\$0.5m	Funds statewide housing assess.	\$0.4m	Funds statewide housing assess.	\$0.2m
<b>Other</b>								
Capital	Adds \$815m, incl. \$505m GF cash	\$504.5m	Adds \$709m, incl. \$382m GF cash	\$382.4m	Adds \$940m, incl. \$597m GF cash	\$596.6m	Adds \$623m, incl. \$311m GF cash	\$311.3m
Reserve deposits	Makes \$905m RSF deposit using GF & rev. reserve transfer	\$406.0m	Same as governor's	\$406.0m	Same as governor's	\$406.0m	Same as gov (skinny) plus \$290m rev. reserve deposit	\$695.5m
Contingent approps	Unallots \$750m if FY23 revenues are below est., including cash for capital and employ. bonuses		Unallots \$399m if actual FY23 revenues are below estimate, including cash for capital		Funds \$995m add'l if FY23 revenues exceed est., incl. higher ed (\$100m), childcare (\$80m) & housing (\$150m)		Not included	

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<b>Policing and Criminal Legal System</b>								
<b>Recruitment Initiative</b>	Provides one-time funds to recruit/train	\$30.0m	Same as governor's	\$30.0m	Uses \$29.9m ARPA funds for initiative	\$0.1m	Not included	
<b>Operation Ceasefire</b>	Provides one-time money for Fund	\$20.0m	Same as governor's	\$20.0m	Not included		Provides one-time money for Fund	\$15.0m
<b>SRO Incentive Grant Fund</b>	No proposal		Funds add'l school resource & security officers & training/equip	\$8.0m	Supports Incentive Grant Fund (SB1099)	\$2.0m	Increase not included	
<b>State Police Positions</b>	Provides add'l funds & positions	\$5.3m	Same as governor's	\$5.3m	Provides some funds & positions	\$4.6m	Increase not included	
<b>Costs for increased incarceration</b>	Sets aside fund for proposed felony legislation (Woodrum Amend.)	\$0.6m	Sets aside funds for proposed felony legislation	\$16.5m	Sets aside funds for proposed felony legislation	\$1.3m	Sets aside funds for felony legislation	\$1.1m
<b>Firearm Violence Inter- &amp; Prevention</b>	Increase not included		Increase not included		Provides one-time money for Fund	\$20.0m	Provides one-time money for Fund	\$5.0m
<b>Safer Communities Program</b>	Not included		Not included		Funds community-based violence prevention	\$10.0m	Funds community-based violence prevention	\$10.0m
<b>Virginia Mass Violence Care Fund</b>	Creates Fund in DCJS	\$10.0m	Same as governor's	\$10.0m	Creates Fund in Central Approps	\$10.0m	Creates Fund in Central Approps	\$10.0m
<b>Witness Protection</b>	Provides support for program	\$2.5m	Provides add'l support for prog.	\$7.5m	Provides add'l support via pilot	\$3.0m	Provides funds for program	\$1.0m
<b>Delinquency Prevention</b>	Not included		Not included		Funds grant program	\$3.0m	Not included	
<b>Fund transfers</b>	Reverts \$33m in balances		Reduces appropriation for indigent defense and reverts \$33m	-\$15.0m	Reverts \$33m in balances		Reverts \$38M from Criminal Fund and \$5M from Involuntary Mental Commitment Fund	
<b>Bon Air JCC &amp; Contracts</b>	Funds add'l capacity	\$3.7m	Requires DJJ to assess impacts of LOS guidelines	\$0.8m	Directs DJJ to pause implementing LOS changes		Directs DJJ to report on impacts of LOS changes	
<b>Office of the Ombudsman</b>	No proposal		No proposal		Funds establishment of Office for DOC	\$0.8m	Funds establishment of Office for DOC	\$0.3m
<b>General District Court interpretation</b>	Increase not included		Increase not included		Increase not included		Funds 2 add'l interpreters in 20th judicial district	\$0.1m
<b>Cannabis control</b>	No change included		Reduces funding for Authority	-\$13.4m	Increases funding for Authority	\$6.0m	Reduces funding for Authority	-\$5.9m

For public safety salary adjustments, please see Compensation section on page 8.

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<b>Water Quality</b>								
Major Water Projects (partly WQIF funded)	Provides \$151m GF + \$86m ARPA for wastewater projects ; \$100m for Richmond CSO; \$5.5m for Poor Creek Upgrades	\$256.5m	Adds funding for add'l wastewater and stormwater projects	\$295.2	Adds funding for add'l wastewater and stormwater projects	\$277.0m	Funds wastewater and stormwater projects using WQIF, other GF, and \$76m NGF in ARPA funds	\$224.0m
Water Quality Improvement Fund (see also above)	Makes deposit based on FY22 excess GF; add'l Ag. Best Mngmt deposit	\$137.1m	Same as governor's	\$137.1m	Makes deposit based on FY22 excess GF; add'l Ag. Best Mngmt deposit	\$150.0	Funds ag. best practices & soil/ water tech assist. w/ WQIF from FY22 & FY23 excess GF	\$338.5m
Resilient Va Revolving Loan Fund (RLF)	Provides loans/ grants to local govts; FY24 funds conting. on revenue	\$200.0m	Provides some funding for RLF	\$100.0m	Same as governor's	\$200.0m	Provides some funding for the RLF (WQIF funded)	\$100.0m
Drinking Water (DW)	Backfills Office of DW deficit (\$1.1m); increases funds for state match (\$3.4m)	\$4.5m	Same as governor's	\$4.5m	Same funding as gov; priority for Mendota project	\$4.5m	Increases funds for state match	\$3.4m

<b>Compensation</b>								
State and state-supported employees, incl. faculty & grad TAs	Provides one-time \$1,500 bonus for all FT state employ., add'l merit-based bonuses for some state employees	\$199.8m	Provides most employees add'l 2% pay increase; add'l \$21.1m agencies for targeted pay actions	\$134.2m	Provides most employees with add'l 2% salary increase & \$1k bonus in FY24	\$173.5m	Provides most employees an add'l 2% raise eff. Dec 10, 2023	\$60.6m
Teachers and support positions	Provides recruit., retention, & performance bonuses for certain positions	\$105.2m	Provides state share of add'l 2% pay raise for SOQ-funded positions	\$109.6m	Provides share of add'l 2% pay raise for SOQ positions and \$1k bonuses w/ no local match	\$257.3m	Provides state share of add'l 2% pay raise for SOQ-funded positions, eff. Jan 1, 2024	\$54.6m
Comm. Service Brd	Increase not included		Increases salary for CSB staff	\$36.5m	Increases salary for CSB staff	\$50.0m	Increases salary eff. Jan 1, 2024	\$18.0m
Common. Attorney's offices	Increase not included		Provides 15% salary increase in FY24	\$7.2m	Aligns pay increase w/ public defender offices	\$4.6m	Increases salary, eff. Dec 1, 2023	\$4.0m
District Court Clerks	Increase not included		Increase not included		Provides 2% salary increase	\$2.0m	Provides 2% salary increase eff. Dec '23	\$1.02m
Public defender offices	Provides compression adjustments	\$7.4m	Same as governor's	\$7.4m	Same as governor's	\$7.4m	Makes salary and compression adjustments	\$3.7m
Sworn dep. sheriffs & reg. jail officers	Addresses compression issues and raise salaries	\$13.9m	Provides add'l pay increase for small localities	\$15.2m	Funding same as gov; commissions salary study	\$13.9m	Addresses compression issues resulting from higher starting pay	\$7.6m